Public-Private Partnerships Policy Issue Paper

August 16, 2012
Hill Farms State Transportation Building

June Coleman
Bureau of State Highway Programs



Overview

Types of enabling legislation in other states

Types of projects using P3s

- Wisconsin Implementation Issues
 - Statutory authority
 - Departmental resources



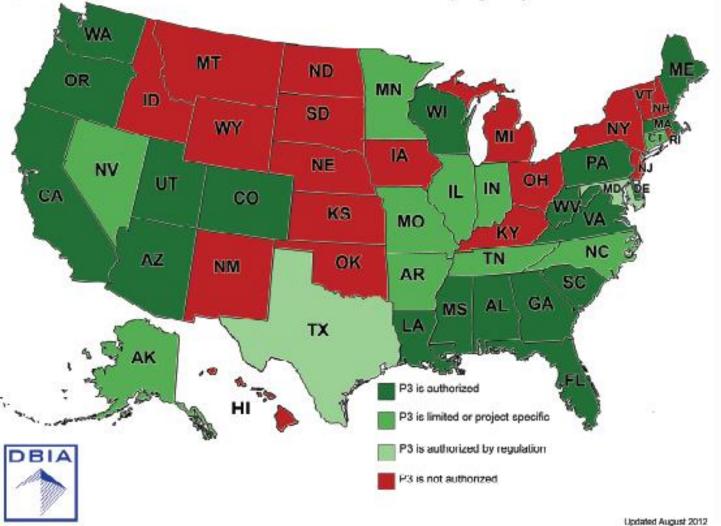
Enabling Legislation in Other States

Key Legislative Elements (Refer to handout)

- Use of local/state/federal funds
- Number of projects permitted per year; or to pilot projects only
- Mode(s) of transportation
- User-fee rates and rate setting authority
- Dedicated use of revenues
- Agency with authority to enter P3 agreements

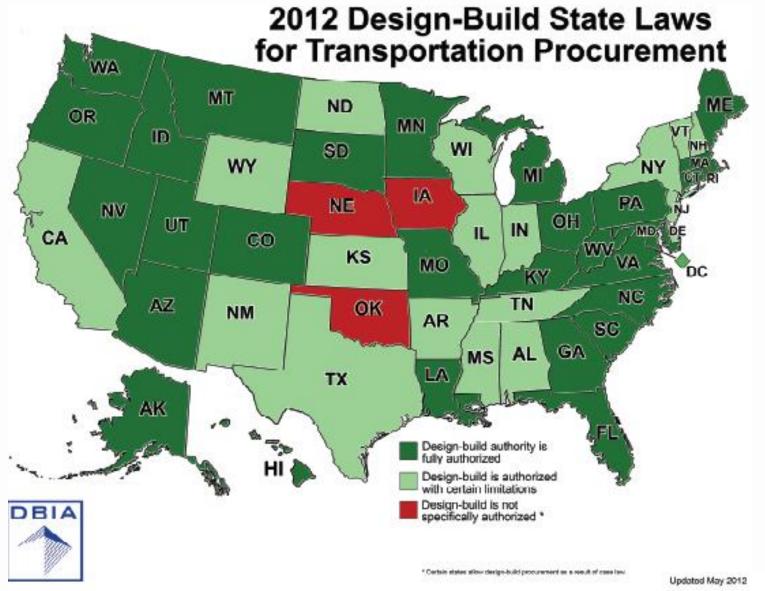


2012 Public-Private Partnership (P3) State Laws



National Council of State Legislatures





National Council of State Legislatures

Finance & Policy Commission

Wisconsin Statutory Authority

- Wisconsin does not have Public-Private Partnership enabling legislation.
 A limited exception to the Design-Bid-Build process to a Design-Bid mandated by current Wisconsin statute was authorized in 2000.
- Even with this exception, the state has decided not to proceed with a Design-Bid in at least one of the two projects under consideration.



Wisconsin Implementation Issues

- Need for appropriate enabling legislation
 - Create legislation that is narrow or broad in scope
- Tolling legislation
- Address project delivery method
 - Design Build Operate
 - Design Build Operate Maintain
 - Construction Management/General Contractor
 - Long Term Lease of Existing Facility
 - Lease Develop Operate Existing Facility



Wisconsin Implementation Issues

Financing Issues

- Identify revenue stream
 - Private sector investment
 - FHWA maintains oversight of P3 projects using federal funds, including federal loan programs, e.g., TIFIA
- Use of state or local funds on projects
- Revenue Use

Project Prioritization

- Structure of P3 permits project delivery to occur more quickly than without private sector funding
- Project delivery method
 - Shorten delivery time
 - Use of innovative technology



Legislative Updates & MAP-21 Changes

- Transportation Infrastructure Finance and Innovation Act (TIFIA)
 - Increases funding availability over the next two years
 - TIFIA applications permitted to include more than one project project bundling with application for funding
 - TIFIA share up to 49 percent of project cost
- MAP-21
 - Requires issuance of public-private partnerships best practices
 - Issues standard public-private partnership model contracts for most common P3 types



Types of Projects Using P3s

(Refer to handout)

Toll Facilities:

- by far, most common
- Ensures return on investment
- Project delivery method comprehensive
 - Design Build Finance Operate Maintain
- long-term operation and maintenance of facility
- Bridges and Tunnels:
 - Design Build Finance
 - Generally tolled facility
- Rail and Airports:
 - o Usually rail projects, both commuter rail and freight rail
 - Project delivery method comprehensive



Departmental Resources

- Increase Staff Capacity
 - Legal contractual expertise
 - Financial expertise
 - Project delivery methods
 - Assess Wisconsin's potential as a tolling state

 Develop Committee to Study P3 Legislation

- Other state enabling legislation
- Federal policy and assistance guidelines

